United Nations Development Programme Country: Barbados and the OECS **Project Document**

Project Title

Strengthening Capacity in Post Disaster Needs Assessment (PDNA) in the Caribbean

UNDAF Outcome(s): Enhanced capacity of national, sub-regional and regional institutions and stakeholders to effectively manage natural resources; build resilience to the adverse impacts of climate change and natural and anthropogenic hazards; improved energy efficiency and use of renewable energy; improved policy, legal. institutional frameworks for and regulatory

environmental and energy governance

Expected Outcome(s):

Enhanced capacity of national, sub-regional and regional institutions and stakeholders to effectively manage natural resources; build resilience to the adverse impacts of climate change and natural and anthropogenic hazards; improved energy efficiency and use of renewable energy; improved policy, legal, regulatory institutional frameworks for and environmental and energy governance

(Those linked to the project and extracted from the

Expected Output(s):

Disaster risk reduction better integrated development planning and disaster response and recovery improved

(Those that will result from the project and extracted from the CPAP)

Implementing Partner:

UNDP Barbados and the OECS

Responsible Parties:

World Bank GFDRR, UWI, National planning and **DRM Agencies**

Countries

Antiqua and Barbuda, Barbados, Dominica, Grenada, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines.

PROJECT DESCRIPTION (NOT MORE THAN 1/2 PAGE)

A. State the specific development challenge or gap that this AWP is addressing.

The project will involve awareness building and advocacy of the Post Disaster Needs Assessment (PDNA) and its elements for national line ministries and the respective ministries of finance; the approach will build on past trainings in this area – including on line e-learning trainings, by establishing a baseline of current knowledge among key line ministries through targeted surveys designed to test country participant's knowledge base; followed by tailored country specific capacity building on the methodology (based on knowledge baseline and gaps) as well as review and amendment of national assessment structures; and finally supporting medium to longer term capacity development structure for the Caribbean in this area.

B.	Select one or more of the below strategies for addressing the above mentioned
	challenge/gap and describe in the context of this AWP:

Changes in	attitudes	and	access	to	decision	making	through	awareness	raising,	brokering,
convening										

- Changes in policies, plans, budgets and legislation through support to national assessment, planning, budgeting, policy making
- ☐ Changes in the lives of individuals and communities through implementation for inclusive development
- C. List the possible improvements in the capacities of institutions, individuals and systems that will occur as a result of this project.
- Develop critical awareness of and commitment to PDNA through the implementation of a regional workshop for English-speaking Caribbean governments and key institutions based on the WB/UNDP BCPR adapted PDNA Methodology; and the World Bank / UNDP Early Recovery framework involving 12-16 English-speaking countries
- Build capacity to apply the PDNA methodology in 7 countries at the line ministry level countries
- Developing mechanism for continued regional capacity development in PDNA

D. List the gender issues in this AWP and specific ways in which they will be addressed.

- Representatives of respective agencies may be dominated by male officers
 - Recommend agencies seek to have some gender balance in their nominees at the national level training
 - Recommend the national gender agency be represented in capacity building initiatives and identification of priorities
 - Specify that team undertaking the capacity development at national and regional level retain expertise in gender issues and mainstreaming
- Post disaster assessments and recovery practices and plans in the Caribbean have not always been sensitive to gender issues as there is limited awareness on how to fully incorporate this dimension nor have all the key stakeholders had an opportunity to inform the implementation
 - The PDNA methodology will address Gender issues
 - A wider pool of stakeholders will be involved in the training and setting of national priorities

E. List the South-South cooperation opportunities in this AWP and specific ways in which they will be addressed.

- The regional workshop will enable a broad range of experience and priorities to be captured and shared amongst the countries of the English speaking Caribbean and the wider Caribbean and Central America
- The roster of experts with capacities in PDNA will be available to support other countries in a post crisis situation, particularly amongst English Speaking Caribbean

Programme Period:	2013- 2016
Key Result Area (Strategic Plan):	Output 5.1
Atlas Project ID:	00087426
Atlas Output ID	00075631
Start date:	January 2015
End Date	31st December 2016
PAC Meeting Date	May 13, 2013
Implementation Modality	DIM

20	15 AWP bu	udget:	USD\$ 250,560
(Si		INDICATIVE Budge he availability of th	et USD\$ 395,475 ne necessary funds to the
:	Regular Other:	WB GFDRR CRMI Donor Government	335,475 42,000
	Unfunde	d budget	

26-03-2015

Agreed by UNDP:



Strengthening Capacity in Post Disaster Needs Assessment (PDNA) in the Caribbean

ANNUAL WORK PLAN

Year: 2015

EXPECTED OUTPUTS	PLANNED ACTIVITIES		TIMEFRAME	RAME			a	PLANNED BUDGET	
		8	0,2	63	0.4	RESPONSIBLE PARTY	Funding Source	Budget Description	Amount
Output 2 Development of draft post disaster methodology and strategy for implementation Baseline: Countries have post disaster	 National agreement achieved on application of PDNA process Sensitisation workshops for national stakeholders 	A II was) O	CDEMA	GFDRR	Training, workshops and conferences Supplies	3,000
assessment methodologies for the various stages of analysis, but these that are not coherently linked to each other or the recovery process Indicators: No of national PDNA rosters developed No of countries revising disaster assessment	2. National disaster impact databases developed • Capacity needs assessment • Equipment procurement Data collection and entry \$ Skills roster developed					dund	GFDRR	Local consultants Equipment	50,000
processes to include PDNA Targets 2015: At least 7 national PDNA rosters developed based on	3. Proposed revision of national assessment				30	CDEMA	GFDRR	Training, workshops and conferences	14,000
trained persons Revised disaster assessment	strategies drafted Regional working group				70			International consultants	000′9
processes to include PDNA in at least 7 countries National recovery strategies developed/revised in at least 7 countries	 National consultations Review and make recommendations for the amendment 		Market Market		40-78			Supplies Travel	7,000

EXPECTED OUTPUTS		PLANNED ACTIVITIES		TIMEFRAME	RAME				d	PLANNED BUDGET	
			100	075	63	70	RESPO	RESPONSIBLE PARTY	Funding Source	Budget Description	Amount
Output 3 Coordination of PDNA Capacity Development and capturing of lessons learned Baseline: Some countries have limited experience in application of the PDNA	4.	Assessment and training programme for beneficiary countries finalised Assessment of national systems Development of PDNA training schedule Identification of personnel for training		医海绵病			UNDP		GFDRR	Consultancy services Travel	3,000
Indicators: No of countries with trained PDNA teams Taraets 2015:	ι., •	Implementation of PDNA training activities Facilitation and evaluation of implementation of PDNA					UNDP		GFDRR CRMI UNDP	Consultancy services Training,	35,000
* At least 4 national multi- sector teams trained in	•	module Knowledge management								workshops and conferences	
PDNA										Travel Supplies	3,000
										Audiovisual and print production International	4,000
						i				consultants	26
Project management	ri i	Effective and efficient management of project				11,5	UNDP		GFDRR	Local consultants Project services	64,000
								Annual Audit, E	Annual Audit, Evaluations, Micro assessment costs ¹	assessment costs ¹	10,000
									AV	AWP TOTAL IN USD	302,000
									8% General man	8% General management services	24,160
									AWP GRAN	AWP GRAND TOTAL IN USD	326,160

 $1\,\mathrm{Once}$ a project has incurred expenditure for micro-assessment, do not budget for it in subsequent years.

MULTI YEAR PROJECT STRATEGY DESCRIPTION (OPTIONAL FOR YEAR 1)

Situation Analysis:

UNDP Barbados and the OECS has supported the development and implementation of the CDM from the initial version at the regional and national levels. UNDP has also supported countries realizing the commitments defined in the HFA and indeed, the realization of the CDM Strategy will address these commitments.

The main sources of information on disaster risk reduction (DRR) policy would come from the legislation and the main DRR focal points. Sources for DRR related policy would include the DRR focal points, the various auditing tools applied – the HFA monitoring report; the CDM country audits and the OECS-led, USAID-funded Vulnerability Benchmarking Tool (B-Tool) that was implemented at least once in the past 3 years.

Challenges faced include the continued mainstream view of disasters as being external to the development process due in part to the inability to link economic growth at the local, national and international level to increasing vulnerability. This limitation is also due to a limited understanding of the social, physical, economic and environmental vulnerability the countries and societies face.

There is increasing recognition of the need to articulate DRR and climate change adaptation in the national and sectoral strategies, but this remains inconsistent. Following a major disaster event, there is more likelihood of seeing DRR reflected within the various strategies, otherwise it may be peripheral. The United Nations Development Assistance Framework (UNDAF) 2012-2016 for Barbados and the OECS has sought to address Disaster Risk as a main element for development and cooperation and specifically focus on addressing this as a cross cutting element as well as to focus on implementation through an outcome group addressing Environment, Energy, Climate Change and Disaster Risk Reduction.

Scope and Strategy:

The strategy to be employed will involve broad awareness building and advocacy of the PDNA and its elements for national line ministries and the respective ministries of finance; the approach will build on past trainings in this area – including on line e-learning trainings, by establishing a baseline of current knowledge among key line ministries through targeted surveys designed to test country participant's knowledge base; followed by tailored country specific capacity building on the methodology (based on knowledge baseline and gaps) as well as review and amendment of national assessment structures; and finally supporting medium to longer term capacity development structure for the Caribbean in this area.

Specifically:

- Conduct regional PDNA workshop for English-speaking Caribbean governments and key institutions such as the UNDP, CDEMA and European Union based on the WB/UNDP BCPR adapted PDNA Methodology; and the World Bank / UNDP Early Recovery framework involving 12-16 English-speaking countries
- Build PDNA capacity in 7 countries at the line ministry level to include:
 - Review the current damage assessment process in the seven countries
 - Training in PDNA methodologies with emphasis on data collection, interpretation and analysis and sectoral elements.

- Revision of damage assessment and needs analysis processes and recovery strategies in the seven countries including definition of responsibilities and expected timeframes
- Developing mechanism for continued regional capacity development in PDNA
 - Development/adaptation of a modular PDNA course for integration into established DRR curriculum and also for stand-alone distance/internet-based delivery
 - Implement first cohort of course
 - Development of a funding proposal to support the module implementation

This approach will involve working with the UNDP BCPR, WB/GFDRR, UNECLAC, the OECS Secretariat and the University of the West Indies.

RESULTS AND RESOURCES FRAMEWORK:

planning and seismic management, gender mainstreaming and support of neighbourhood rehabilitation (small infrastructure, basic services) and housing Key area of UNDP strategic Plan: Effective instruments for DRR developed in at least 8 LAC countries including early recovery, integration in development

build resilience to the adverse impacts of climate change and patural and anthropogenic hazards; improved energy efficiency and use of renewable energy: improved policy, legal, regulatory and institutional frameworks for environmental and energy governance UNDAF / CPAP OUTCOME Enhanced capacity of national, sub-regional and regional institutions and stakeholders to effectively manage natural resources;

CONTRIBUTING TO CPAP OUTPUT Improved national Disaster Risk Management structures and mechanisms CPAP OUTCOME Indicators Number of countries with improved capacities for disaster preparedness and response at national and community levels

CONTRIBUTING TO CPAP 5 year target

- Process for damage assessment and disaster risk reduction monitoring integrated into national information infrastructure.

 Recovery planning capacity bu 	Recovery planning capacity built and incorporated into the Central Planning structure	structure		
INTENDED PROJECT OUTPUTS over 5 years	OUTPUT TARGETS FOR each year	INDICATIVE ACTIVITIES	RESPONSIBL E PARTIES	BUDGET
Output 1	Year 1	Year 1 Activities	UNDP	73,000
Awareness of PDNA methodology for recovery planning and commitment to	 10 countries represented at the regional training 	 Regional workshop for 15 – 18 countries convened 		
capacity building at national level	 Identification of regional priorities for PDNA Capacity building in support of regional Early Recovery strategies 	 Consultants selected Printing of materials 		
	Year 2	Year 2 Activities	TBC	77,000
	 7 countries represented at the regional training 	 Regional workshop for 7 – 10 countries convened 		
	 Review lessons learned from PDNA Capacity building in selected countries and identification of national and regional strategies for implementation 			
Output 2	Year 1 Target	Year 1 Activities	UNDP	28,000
of draft	Common understanding of the PDNA process by national stakeholders in the 7			
implementation	countries and how this addresses national strategies	 Capacity/needs assessment re tools to manage database to inform PDNA in 7 countries 		
	 Agencies have relevant ICI tools for collecting, managing and analysing data collecting managing and analysing data Procurement of equipment after assessment of individual country needs 	3. Commence procurement process for ICT equipment in support of countries		
	Year 2 Target	Year 2 Activities		91,000

358,500	TOTAL 358,500			
	General management services	8% General manag		
	TOTAL IN USD			
	ions, Micro assessment costs ²	Annual Audit, Evaluations, Micro ass		
5,000	_	Proposal development of first training event	Year 3 Target 1. Proposal development for sustaining the PDNA modular training	
		Selection of students	Agreed curricula PDNA course roll out and evaluation	
55,000		Promotion of first program	Year 2 Target 1	PDNA
		Agreement with regional institution for implementation finalised	Review of PDNA curricula 2.	Developing mechanism for continued regional capacity development in
5,000		Discussion among stakeholders	Year 1 1.	Output 3
		Submission of protocols to advisory and decision making structures	mechanisms 2.	
40,000		Review of and recommendations for the amendment of national assessment methodologies and recovery strategies	Year 3 Target 1. Methodology and strategy advanced in countries for approval by respective	
		Meeting with national stakeholders Acquire equipment	3. Review of and recommendations for the amendment of national assessment 4. methodologies and recovery strategies	
		Agree criteria for roster and selection/nomination commenced	Preparation of national databases on disaster impact Preparation of skills roster based on training Approximate to the control of the control o	

MANAGEMENT ARRANGEMENTS

The project will be directly executed by UNDP Barbados and the OECS SRO using the UNDP direct implementation (DIM) modality. The achievement of the impacts identified, including sustainability of the interventions, will require close linkages with existing regional institutions (e.g. CDEMA, OECS Secretariat, UWI), some of which will serve as implementing partners where most suitable. Reinforcement of institutional and project management capacities will be a key capacity development objective to ensure sustainability of the intervention.

As the Implementing Agent, UNDP SRO will assign a project manager and will also have support of a finance associate and other administrative functions in the SRO. The Project Manager will report to the Deputy Resident Representative through the Programme Manager for Disaster Risk Reduction.

<u>Project Board</u>: The Project Board (PB) is responsible for making management decisions for the project when guidance is required by the Project Coordinator, including recommendation for UNDP/Implementing Partner approval of project revisions. Project reviews by this group are made at designated decision points during the running of a project, or as necessary when raised by the Project Manager. This group is consulted by the Project Manager for decisions when the latter's tolerances (i.e. constraints normally in terms of time and budget) have been exceeded. The Project Manager acts as the secretary to the Board and is responsible for convening meetings, preparing meeting documents and follow up on Project Board recommendations. The Project Board will meet every three to six months and can meet extraordinarily whenever circumstances require.

This group plays three roles:

- Executive representing the project ownership to chair the group
- Senior Supplier role to provide guidance regarding the technical feasibility of the project
- Senior Beneficiary role to ensure the realisation of project benefits from the perspective of project beneficiaries.

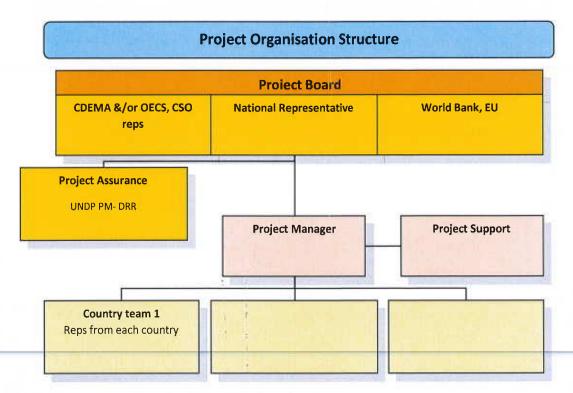
The Executive role will be held by UNDP Barbados and the OECS SRO.

The Senior Supplier role will be held by the World Bank and European Commission

The *Senior Beneficiary* role will be held by representatives of regional organisations and local communities, possibly including the OECS Secretariat and CDEMA.

<u>Project Assurance</u> is the responsibility of each Project Board member. However, the role can be delegated to a UNDP Programme Manager in consultation with the Project Board. The Project Assurance role supports the Project Board by carrying out objective and independent project oversight and monitoring functions. This role ensures appropriate project management milestones are managed and completed.

<u>Project Manager</u>: The Project Manager will be appointed by UNDP Barbados and the OECS and provided the authority to run the project on a day-to-day basis on behalf of the Project Board within the constraints they lay down, including preparing and revising work plans, technical support to the Project Board, ensuring project activities are carried out within budget and supervising the technical and administrative support personnel.



Collaborative arrangements with related projects

This project will collaborate with the UNDP Bureau for Crisis Prevention and Recovery's Caribbean Risk Management Initiative (CRMI) Phase II in the convening of the regional workshop to present the PDNA to regional and national stakeholders and to identify priority areas for capacity building.

The project will also seek convergence with the World Bank GFDRR and UNDP BCPR initiatives to advance the content of PDNA capacity building and procedures, including existing training material.

The project will explore synergies with the GFDRR funded project on PDNA capacity building also implemented by UNDP Barbados and the OECS.

Finally the project will be aligned with the revised CDEMA-led CDM Strategy post 2012 when the latter is finalised.

Prior Obligations and Prerequisites

The methodology to be applied will be consistent with the approaches agreed between UNDP BCPR, the World Bank and other development partners at the global level. The approach will also be consistent with the Damage and Loss Assessment (DaLA) methodology adapted by the UN ECLAC Caribbean office to meet the needs of small developing states such as those in the Caribbean.

Summary of the inputs to be provided by partners

UNDP Barbados and the OECS

- Implementing Agency providing project coordination UNDP BCPR
- Training in PDNA methodology

World Bank / GFDRR

- Training in PDNA methodology
- Foundational course material for online and classroom courses

UWI

Host online and modular PDNA course

Audit arrangements

(pending UNDP WB Grant Agreement)

Agreement on intellectual property rights and use of logo on the project's deliverables (pending UNDP WB Grant Agreement)

Funds can **be transferred as**: a) direct payment to vendors or third parties for obligations incurred by the Implementing Partners on the basis of requests signed by the designated official of the Implementing Partner; and b) direct payments to vendors or third parties for obligations incurred by UN agencies in support of activities agreed with Implementing Partners. Advance fund transfers shall be requested and released for programme implementation periods not exceeding three months. Reimbursements of previously authorized expenditures will be requested and released quarterly or after completion of activities. The UNDP shall not be obligated to reimburse expenditure made by the Implementing Partner over and above the authorized amounts. Also Partner needs to report interest earned immediately to UNDP through next submitted FACE Form.

MONITORING FRAMEWORK AND EVALUATION

In accordance with the programming policies and procedures outlined in the UNDP User Guide, the project will be monitored through the following:

- A. MONTHLY PROGRESS REPORT: UNDP, in consultation with the project teams, will provide brief monthly updates on progress against planned activities and budgets. These monthly reports will be provided in the format provided at Annex1. These monthly reports will be consolidated, as required, by UNDP's quality assurance team for progress review meetings.
- B. ONE TIME RISK LOG: Based on the initial risk analysis, a risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation. This will be completed by UNDP project assurance team in consultation with the Implementing partner. Use the standard Risk Log template
- C. QUARTERLY FINANCIAL REPORT: The Implementing Partner (IP) will make use of the Funding Authorization and Certificate of Expenditures (FACE) to request for advances and report on expenditures made on a quarterly basis, or more frequently if agreed. The implementing partner must submit the FACE at the end of each quarter, within the first 10 days of the following quarter. Together with the FACE, the project has to send a copy of the bank statement as up to the date of the end of the period reported and the itemized cost estimates of the activities to be funded. The FACE form has to be certified by the designated official from the IP.
- D. In case a project **EVALUATION** is required, please indicate the justification and proposed timing for the evaluation. A project evaluation is required only when mandated by partnership protocols such as GEF. However, a project evaluation may be required due to the complexity or innovative aspects of the project.
- E. **ANNUAL REVIEW REPORT:** An Annual Review Report shall be prepared by the Project Manager and shared with the Project Board and the Outcome Board. The reporting format at **Annex 2** will used to provide brief description of results achieved in the year against pre-defined annual targets.
- F. ANNUAL PROJECT REVIEW. Based on the above report, an annual project review shall be conducted during the fourth quarter of the year or soon after, to assess the performance of the project and appraise the Annual Work Plan (AWP) for the following year. In the last year, this review will be a final assessment. This review is driven by the Project Board and may involve other stakeholders as required. It shall focus on the extent to which progress is being made towards outputs, and that these remain aligned to appropriate outcomes.

Quality Management for Project Activity Results

Replicate the table for each activity result of the AWP to provide information on monitoring actions based on quality criteria. To be completed during the process "Defining a Project" if the information is available. This table shall be further refined during the process "Initiating a Project".

Author Describe	nal le		Ctart Datas, luna 2012
Activity Result 1 (Atlas Activity ID)	PDI	NA Awareness and Advocacy	Start Date: June 2013 End Date: May 2016
Purpose	Rui	Iding understanding of the PDI	NA methodology among nationa
T di pose	and	regional stakeholders and engthen national capacities	• • • • • • • • • • • • • • • • • • • •
Description	Reg	gional PDNA Workshop	
Quality Criteria		Quality Method	Date of Assessment
how/with what indicators quality of the activity re will be measured?		Means of verification. What method will be used to determine if quality criteria	When will the assessment o quality be performed?
will be measured?		has been met?	
		Regional priority for capacity building in support of DRR and Recovery Planning outlined	May 2016
OUTPUT 2: Developmen	t of c	Iraft post disaster methodology	and strategy for implementation
Activity Result 2 (Atlas Activity ID)		pacity development and plan plementation	Start Date: September 2013 End Date: May 2016
Purpose		veloping in-country capacity to overy	implement and utilise PDNA fo
Description		pacity building through training velopment of databases to supp	, procurement of equipment and port application of PDNA
Quality Criteria		Quality Method	Date of Assessment
how/with what indicators	the	Means of verification. What method will be used to	When will the assessment of quality be performed?

PDNA methodolo implemented to information at least countries	orm	Revised disaster management plans and protocols for assessment	May 2016
		Post disaster assessment reports and recovery plans	After a major natural hazard impact
OUTPUT O Developing			positu development in DDNA
Activity Result 1 (Atlas Activity ID)	Dev	anism for continued regional ca velopment of tertiary and fessional development course	
Purpose	nati		of professionals who can support assessing post disaster impact nting
Description	esta		urse to be delivered within an ogramme or on-line for Caribbean
Quality Criteria		Quality Method	Date of Assessment
how/with what indicators quality of the activity re will be measured?		Means of verification. What method will be used to determine if quality criteria has been met?	When will the assessment of quality be performed?
Pilot module convened v	with	Record of attendance	May 2016
A sustained capacity build program developed	ling	Proposal for resourcing developed and submitted	May 2016

LEGAL CONTEXT

UNDP as the Implementing Partner shall comply with the policies, procedures and practices of the United Nations safety and security management system.

UNDP will undertake all reasonable efforts to ensure that none of the project funds are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via http://www.un.org/sc/committees/1267/ag_sanctions_list.shtml. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document.